**Briefing Notes** 

Decommissioning

The Northern Ireland Women's Coalition is a strong adherent to and advocate of the Good Friday Agreement (GFA).

It wants decommissioning to take place, and believes the GFA provides a framework by which it can take place. Paragraph 3 speaks to what is required from participants in the process, paragraph 4 what is required of the Independent Commission on Decommissioning (headed up by General de Chastelain) and paragraph 6(sic) commits the government to various activities.

The participants "accordingly reaffirm their commitment to the total disarmament of all paramilitary organisations. They also confirm their intention to continue to work constructively and in good faith with the Independent Commission, and to use any influence they may have, to achieve the decommissioning of all paramilitary arms within two years following endorsement in referendums North and South of the agreement and in the context of the implementation of the overall settlement."

While there is an obligation to decommission by May 2000, there is, however, no linkage between the decommissioning of paramilitary arms and the establishment of a Northern Ireland executive, or government. We believe that decommissioning will only take place if it is a voluntary activity.

It may be difficult to see decommissioning take place in the context of the GFA, but it will definitely not take place outside of the GFA. All parties are responsible for decommissioning to happen. That means working on the conditions and the political environment in which it will voluntarily take place.

It is important to bear in mind the view of George Mitchell in his Independent Report on Decommissioning that the most important form of decommissioning is the decommissioning of mind-sets. Decommissioning is thus not just about weapons, but also about attitudes to each other. Building trust is an important component of creating the conditions for voluntary decommissioning.

References: Decommissioning par. 1-6 pg. 20 Good Friday Agreement Independent Report on Decommissioning January 1997

don't need to remind the Prime nat he said. He wrote the letter, I have i First Minister David Trimble E BU

## JULIE O'CONNOR

irs leading up to the sign-**IME Minister Tony Blair** id Trimble in the final ter Unionist Party leader he promises he made to of the Good Friday be reminded this week

uld begin straight away." cess of decommissioning o effect in June, is that the ssioning schemes coming commissioning section of ne Minister said: "I confirm a letter to Mr Trimble, the in our view the effect of the eement. agreement, with decom-

said that at this stage he did peaking yesterday, Mr Trim-

away."

e paramilitaries should have Ie said: "I have the letter and knows I have the letter. letter for Mr Blair. see any need to reproduce

4 Tony Blair knows that to 'I know that to be the case months too late. ~case. That is why the re-movement is isolated

## What Blair wrote to Trimble

Strand 1 is that it requires decisions on those who should "I UNDERSTAND your problem with paragraph 25 of of the first six months of the shadow Assembly or the land Executive to be taken on a cross-community basis. be excluded or removed from office in the Northern Ireto enable them to be made properly effective in preventing ineffective, we will support changes to these provisions Assembly itself, these provisions have been shown to be "This letter is to let you know that if, during the course

such people from holding office. the decommissioning section of the agreement, with de-commissioning schemes coming into effect in June, is that the process of decommissioning should begin straight "Furthermore, I confirm that in our view the effect of

hope their presence will be helpful to moving the process two Prime Ministers here and "But I'm very glad to see the

could be in deep trouble.

Yesterday the Sinn Fein pres-

On tonight and are due to begin an Bertie Ahern arrive in Belfast ecutive. way for the setting up of the Exsioning deadlock and pave the to try to break the decommisintensive round of negotiations Mr Blair and Toaiseach However, with both Mr Trim-

1 of June, so they are nine to gun to decommission at the

> I'm hardballing, negotiating, ing to understand or refusing going down to the wire is failnot deliver IRA weapons. ident again stressed he could He said: "Anyone who thinks

night that Mr Trimble may leader John Taylor warned last decommissioning." Meanwhile, UUP deputy

Fein leadership cannot deliver to understand that this Sinn



LOIU UI can "play an importeem and believes it and nationalist culsupports the recogniell, in which Mr Blair of staff Jonathan Pow-Prime Minister's chief day's Grand Lodge Northern Ireland". part in the future of tant and constructive nstitution in high es-Tony Blair holds the has been told that **FHE Orange Order** future see included in cific points it wishes to letter, signed by the meeting were read warm welcome and are communication a tures. tion of both the Orange discussions with the seeking face-to-face tural initiative. the Order to detail speapart in a three-goal chances were blown team's Euro 2000 to Moldova after the Prime Minister. plans for a new cul-Delegates at Saturkey role on Saturday. mauling by Germany face a meaningless trip NORTHERN Ireland Knockout Once again angry fans left Windsor Park feeling disappointed classed. were hopelessly out-Germans blow from McMenemy's men tions of a Northern Mr Blair has asked than hot air as Lawrie to be nothing more Ireland victory proved Delegates gave the Pre-match predic-See Page 7 his 2

Reward and Encouragement: 2 Words for the Decommissioning Debate (A few thoughts from Barbara)

The aim of this paper is to address the differing approaches and understandings that the parties are bringing to the decommissioning debate.

Bare in mind the view of George Mitchell, in his Independent Report on Decommissioning (1996), that the most important form of decommissioning is of 'mind-sets'. It is important to suggest that this indicates that decommissioning is not just about weapons, and therefore it is not simply something that involves parties who have links with paramilitaries. Parties without such links have been keen to draw a distinction between themselves ('we have no weapons to decommission') and those who appear to be able to 'deliver' on the subject of illegal weapons. In other words, a distinction is being drawn between having a role and not having a role based purely on the issue of access to weapons.

In listening to the parties talking about this issue it is clear that one of the difficulties they have is in understanding what each is saying. The confusion can be seen in relation to the difference between 'Reward' and 'Encouragement'. So, whilst each party (Ulster Unionist and Sinn Fein) has made overtures to the other, there does not appear to be a clear method of unlocking these gestures to move on. I suggest that a principal reason for this is the confusion between reward and encouragement and I will now set this out.

The Ulster Unionists, in their gestures, have talked in terms of 'reward'; in other words they will reward decommissioning by Sinn Fein with a lifting of the veto currently being exercised in relation to setting up the Executive. They do not understand how such a gesture can be left 'on the shelf' by Sinn Fein, after all it suggests reciprocity, good will, implementing the agreement etc.

On the other hand, what Sinn Fein 'wants' is not reward but 'encouragement', and this is much more than a pedantic dispute. 'Reward' suggests disengagement and non-involvement, something that happens after an initial gesture and therefore is not an intrinsic part of the gesture itself. Sinn Fein wants 'encouragement'. This is a very different process; encouragement becomes part of the decommissioning process and this fundamentally involves, and implicates, the Ulster Unionists in decommissioning in a way that is far more active than the 'separateness' of reward.

'Choreography', which is much talked about requires the *active* involvement of the two sides. Add to this, George Mitchell's view that decommissioning is fundamentally about 'mind-sets', and you have a formula which dictates the need for the Ulster Unionists to play a more active role. This role requires talking about (and acting accordingly in relation to) 'encouragement' (which indicates *their* role in decommissioning - as suggested by Mitchell) rather than reward (which symbolises disengagement and the absence of a role).