Confidential

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STRAND TWO - PRINCIPLES AND REQUIREMENTS

Paper Presented by the Irish Government

Principles

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The Irish Government regards the following principles as fundamental to the Strand Two negotiations:

- that all the people living on this island of Ireland have the right to peace, based on justice;
- that the most urgent and important issue facing the people of Ireland, North and South, and the British and Irish Governments together, is to remove the causes of conflict, to overcome the legacy of history and to heal the divisions which have resulted;
- that the ending of divisions can only come about through agreement and cooperation of the people, North and South, representing both traditions in Ireland;
- that the pursuit of all political goals must be undertaken by exclusively democratic and peaceful means, characterised by dialogue and free from violence and coercion;
- the exercise of the right to self-determination, as set out in the Joint Declaration of 15 December 1993;
 - consent in all its aspects: namely, that any change in the status of Northern Ireland should only come about with the consent of a majority of people there; that if a majority of people in Northern Ireland wished for a sovereign, united Ireland that

Requirements

The Irish Government suggests the following as the broad requirements for an agreed outcome to the Strand Two negotiations:

General

- in order to achieve a new beginning for the unique set of relationships which exist within this island of Ireland, it will be necessary for participants to negotiate in an open-minded and innovative way, drawing on the experience of other situations without being bound by the need to observe the limitations of precedents established elsewhere;
- a new political dispensation is required, representing an honourable, democratic accommodation between the two major traditions with which both can live and which is based on consent and on full respect fro the concerns, rights and identities of all; there must be a rejection of any concept of victory or defeat;
 - this new dispensation must include new institutions and structures which will take account of the totality of relationships, including relationships between North and South in all their aspects, and enable the people of Ireland to work together in all areas of common interest while fully reflecting their diversity;
 - any comprehensive political settlement must address all the relevant relationships, namely those within Northern Ireland, including the links between any new institutions there and the Westminster Parliament; within the island of Ireland; and between Britain and Ireland, including the links with any new institutions in Northern Ireland:

new arrangements should incorporate a strong European dimension and should be

- the development of Europe will require new approaches to serve interests common to so both parts of the island of Ireland, and to Ireland and the United Kingdom as partners
 - in the European Union;
- consideration should be given to the possible implication of devolution in Great Britain for North/South arrangements;

Rights and Safeguards

- agreed arrangements should enhance and facilitate the development of a truly pluralist ethos throughout the island of Ireland;
- the comprehensive, systematic, effective and entrenched protection of human rights civil, political, economic and social - should underpin the establishment and operation of agreed institutions and structures;
 - a new comprehensive settlement should be complemented and underpinned by an explicit undertaking in the agreement on the part of each Government, equally, to ensure in its jurisdiction in the island of Ireland, in accordance with its constitutional arrangements, the systematic and effective protection of common specified civil, political, social and cultural rights;
 - particular attention must be paid to the protection of the rights and identity of any community which in consequence of applying the principle of consent finds itself in a minority position, whether in the North, or in the South, or in the island as a whole; entrenched provisions should guarantee equitable and effective participation for such a minority;
 - a Charter or Covenant should be adopted by democratic representatives from both jurisdictions in Ireland which might reflect and endorse agreed measures for the protection of the fundamental rights of everyone living on the island of Ireland.