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Points to note

- intelligence reports consistently confirm that the Provisionals are serious about wanting to end violence, but will not risk doing so without a justifying pretext.

~~The present JD text (JD 12), while much improved, is not what we would produce as a balanced statement of principles, but ~~only makes sense~~ as the necessity still lingers~~

~~It is unlikely that PIRA will simply give up. It is equally unlikely that a ~~clear~~ ^{wholly} unambiguous, balanced Declaration would be a sufficient justifying pretext. But JD 12 is much improved, and clearly still a departure~~
~~but JD 12~~

- still a departure for us to acknowledge right to self-determination of people of Ireland, but this is now clearly made subject to the consent of the people of Northern Ireland.

- but the talisman for Unionists (the statutory guarantee that Northern Ireland will not cease to be part of the UK without majority consent there) is only alluded to